#### MOST IMMEDIATE

# No.1/41/1/2022-Cab GOVERNMENT OF INDIA (BHARAT SARKAR) CABINET SECRETARIAT (MANTRIMANDAL SACHIVALAYA) RASHTRAPATI BHAWAN

New Delhi, the 10<sup>th</sup> November, 2022

#### OFFICE MEMORANDUM

Subject: Bye-elections in Parliamentary/ Assembly Constituencies of various States - Enforcement of Model Code of Conduct - reg.

The undersigned is directed to enclose copies of following letters received from Election Commission of India on the above mentioned subject for information and further necessary action:

- (i) Letter No. 437/6/1/ECI/INST/FUNCT/MCC/2022/3023 dated 05.11.2022.
- (ii) Letter No. 437/6/1/ECI/INST/FUNCT/MCC/2022/3075 dated 08.11.2022.

**Encl: As Above** 

(Anita Tripathi) Director

Tel.: 2379 2204

All Secretaries to the Government of India

JS(A)

48686 222

#### By Fax/Spl. Messenger/Speed Post

#### **ELECTION COMMISSION OF INDIA**

NIRVACHAN SADAN, ASHOKA ROAD, NEW DELHI-110001

No.437/6/1/ECI/INST/FUNCT/MCC/2022

Dated: 5th November, 2022

To

The Cabinet Secretary, Government of India, Rashtrapati Bhawan, New Delhi.

2

The Chief Secretaries to the Government of:-

a) Bihar, Patna;

- b) Chhattisgarh, Raipur;
- c) Odisha, Bhubaneswar;
- d) Rajasthan, Jaipur;
- e) Uttar Pradesh, Lucknow;

DINVAT

The Chief Electoral Officers of:-

a) Bihar, Patna;

- b) Chhattisgarh, Raipur;
- c) Odisha, Bhubaneswar;
- d) Rajasthan, Jaipur;
- e) Uttar Pradesh, Lucknow;

Subject:-

Bye-elections in Parliamentary/ Assembly Constituencies of various States – Instructions on enforcement of Model Code of Conduct- regarding.

Sir/Madam,

I am directed to state that the Commission has announced, vide Press Note No. ECI/PN/83/2022 dated 5th November, 2022, schedule for Bye-elections in Parliamentary/Assembly Constituencies of following States:-

Name of the State	Name & No. of Constituency
Uttar Pradesh	21-Mainpuri Parliamentary Constituency
	37-Rampur Assembly Constituency
Bihar	93-Kurhani Assembly Constituency
Chhattisgarh	80-Bhanupratappur (ST) Assembly Constituency
Odisha	01-Padampur Assembly Constituency
Rajasthan	21-Sardarshahar Assembly Constituency

- 2. The provisions of the Model Code of Conduct have come into force with immediate effect in the district(s) in which the whole or any part of the Parliamentary/Assembly Constituency going for bye-election is comprised, subject to partial modification as issued by Commission vide its letters <u>No. 437/6/INST/2016-CCS dated 29th June, 2017</u>, No. 437/6/MISC/ECI/LET/FUNCT/MCC/2017 dated 18th January, 2018 and <u>No. 437/6/MISC/ECI/LET/FUNCT/MCC/2019 dated 14th October, 2019</u> (copies enclosed).
- 3. This may be brought to the notice of all concerned.

Yours faithfully,

(ASHWANI KUMAR MOHAL) SECRETARY





#### INSTRUCTION SI, No. 25

Election Commission's letter No. 437/6/INST/2016-CCS dated 29.06.2017 addressed to the Chief Secretaries and CEOs of all the States/UTs and recognized Political parties of States/UT.

Subject: Model Code of Conduct - Instruction- bye-election of Parliamentary/Assembly Constituency - Regarding.

On the above cited subject, I am directed to state that the Commission has reviewed the issue and has issued the following modifications of its earlier instructions-

#### 1. Enforcement of MCC

The Commission's instructions, contained in letters No. 437/6/INST/2012/CC&BE dated 26.04.2012 and No. 437/6/INST/2012/CC&BE dated 21.10.2013, list various provisions of applicability of MCC to the concerned district or the AC/PC concerned. These instructions are modified to the extent that in case the constituency is comprised in State Capital/Metropolitan Cities/Municipal Corporations, then aforesaid instructions would be applicable in the area of concerned Constituency only. In all other cases the MCC would be enforced in the entire district(s) covering the Constituency going for bye-election(s).

#### 2. Publishing of Advertmentation

The Commission on 25th June, 2013, directed that the release /publishing of advertisements during the period of operation of Model Code of Conduct in connection with bye-elections would be regulated as follows:-

- (i) Advertisement of general nature in connection with specific occasions of importance may be published. However, such publishing shall be restricted to the dates coinciding with the special occasion only, and it shall not be published on other days. The advertisement shall not bear photographs of any Minister and other political functionaries.
- (ii) No advertisement having any specific/pointed reference or connotation to the areas covered by the bye-election constituencies shall be released/published on any date during the period.

Further, it is clarified that no new schemes should be advertised in the districts where the bye-election is being conducted. [Subpara (ii) above) stands modified].

#### 3. Tours of Missisters

During bye elections from any constituencies, either Parliamentary or Assemblies, the following





restrictions are applicable as per instruction issued by the Commission on 23rd November, 2007 with regard to the tours of Ministers which inter alia provides that:-

- (i) All Ministers, whether Central or State, shall not combine in any manner their official tours with election work after the announcement of the bye elections. All and any visits to the district(s) where bye-election is being held and where Model Code of Conduct is, therefore, in force, have to be completely private in nature.
- (ii) In case where a Minister travelling on official work transits through the district(s) where the bye-election is being held on route to any other district on official visit, he shall not attend to any political work.

Further, it is clarified that the Ministers or persons holding equivalent rank/ status cannot combine their official visit with campaign by en routing their journey for official purposes to a place where MCC is not in force and then proceeding from that place to the area where MCC is in force for election campaign. In case it is done, the entire journey expense shall be treated as election expense. [subpara (ii) above stands modified].

#### 4. Regarding fransfer/for any of Officers

For all officers, who are connected with the conduct of bye-election in the State, the existing ECI's instructions on implementation of transfer policy be applied within the area falling under the concerned AC/PC. While implementing this policy the DEO/RO should take care that in case of deployment of any officer from outside the constituency for any election related duty, shall also conform to the transfer policy of the Commission.

#### 5. Regarding Announcement of Dela-

There is no ECI's instruction in the context of bye-election prohibiting State Governments to take decisions which have State wide effect and consequently in the Constituency concerned.

The Commission, after taking into consideration all relevant factors in this regards, has decided that announcement of D.A. by the state government may be done as a routine affair but it should not be publicized as the Government's achievement.

Kindly inform all concerned and give due publicity and ensure compliance in letter and spirit.



#### **INSTRUCTION SI. No. 28**

Election Commission's letter No. 437/6/1/ECI/INST/FUNCT/MCC/2017, dated 18.01.2018 addressed to the Chief Electoral Officers of all States/UTs

#### Subject: Clarification regarding enforcement of MCC during bye-election - regarding.

I am directed to refer to the Commission's letter No. 437/6/INST/2016-CCS dated 29th June, 2017 regarding application of Model Code of Conduct wherein it has been stated that in case the constituency is comprised in State Capital/Metropolitan Cities/Municipal Corporations, then MCC instructions would be applicable in the area of concerned Constituency only. In all other cases aforesaid instructions would be enforced in the entire district(s) covering the Constituency going for bye-election(s). (Copy enclosed for ready reference) (Instruction Sl. No. 25).

In this connection, a clarification was sought for by Returning Officer, Ajmer Parliamentary Constituency in Rajasthan, whether the MCC was to be enforced in the entire district of Jaipur or only in the Dudu Assembly segment of Jaipur District during the ensuing bye-election to Ajmer Parliamentary Constituency Since Jaipur district has in it state capital municipal corporation, metropolitan city as well as rural area. The Commission considered the matter and clarified that in order to avoid dislocation/disturbance of normal administrative work in Jaipur District, MCC would be enforced only in Dudu Assembly segment of Jaipur district.

Now, the Commission has decided that above direction shall be applied in all future byeelections in the Country involving State Capital/Metropolitan Cities/Municipal Corporations. Accordingly, any district in which Corporation/ Metro/Municipal Corporation is located, MCC would be enforced in the particular Assembly Constituency Segment only and not in the whole of the district.

50



### भारत निर्वाचन आयोग गचित्रालय SECRETARIAT OF THE ELECTION COMMISSION OF INDIA

निर्वाचन मदय, अशोक छेड, नई दिल्ली - १५०३ छ। Nirvachan Sadar - Vinoka Road, New Delby 11(000),

No.437/6/MISC/ECI/LET/FUNCT/MCC/2019

Dated: 14th October 2019

To

- 1. The Chief Secretaries of all States and Union Titl Taries.
- 2. The Chief Electoral Officers of all States and Union Territories.

Subject: - Clarification regarding enforcement of MCC during bye-election - regarding. Sir/Madam,

I am directed to refer to the Commission's instructions issued vide letter No. 437/G/INST/2016 CCS dated 29 06.2017 and to state that the Commission has been receiving various requests seeking clarifications regarding enforcement of oil C during bye elections where a small during of puring stations of the Constituency fall under jurisdiction of other district(s).

The Commission has considered the marter and directed that the instructions contained in the para 1 of the aforesaid letter shall cover the district in which all or maximum number of polling stations of constituency going to bye election are located. For the district(s) with number of polling stations less than 10% of the total polling stations of the constituency concerned, the instructions contained in the para-1 of the alonesaid to be would be applicable only in the area under jurisdiction of those polling stations. However, it must be ensured that the other instructions regarding deployment of staff, etc., are stored observed in all districts prespective of number of polling stations situated therein.

Yours faithfully,

(NARENDRA N BUTOLIA)
PRINCIPAL SECRETARY

# ELECTION COMMISSION OF INDIA NIRVACHAN SADAN, ASHOKA ROAD, NEW DELHI-110001

No.437/6/1/ECI/INST/FUNCT/MCC/2022/3075

Dated: 8th November, 2022

To

1

The Cabinet Secretary, Government of India, Rashtrapati Bhawan, New Delhi.

 The Chief Secretary to the Government of Uttar Pradesh, Lucknow.

 The Chief Electoral Officer of Uttar Pradesh, Lucknow. MedA

Dir(ATI)

Subject:-

Bye-election in 15-Khatauli Assembly Constituency of Uttar Pradesh Instructions on enforcement of Model Code of Conduct- regarding.

Sir/Madam,

I am directed to state that the Commission has announced, vide Press Note No. ECI/PN/87/2022 dated 8th November, 2022, schedule for Bye-elections in 15-Khatauli Assembly Constituency of Uttar Pradesh.

- 2. The provisions of the Model Code of Conduct have come into force with immediate effect in the district(s) in which the whole or any part of the Assembly Constituency going for bye-election is comprised, subject to partial modification as issued by Commission vide its letters <u>No. 437/6/INST/2016-CCS dated 29<sup>th</sup> June, 2017</u>, No. 437/6/MISC/ECI/LET/FUNCT/MCC/2017 dated 18<sup>th</sup> January, 2018 and <u>No. 437/6/MISC/ECI/LET/FUNCT/MCC/2019 dated 14<sup>th</sup> October, 2019</u> (copies enclosed).
- This may be brought to the notice of all concerned.

Yours faithfully,

(SÚMÍT MUKHERJEE) SR. PRINCIPAL SECRETARY 9/11 schus

ALE STEP



#### **INSTRUCTION SL No. 25**

Election Commission's letter No. 437/6/INST/2016-CCS dated 29.06.2017 addressed to the Chief Secretaries and CEOs of all the States/UTs and recognized Political parties of States/UT.

Subject: Model Code of Conduct - Instruction- bye-election of Parliamentary/Assembly Constituency - Regarding.

On the above cited subject, I am directed to state that the Commission has reviewed the issue and has issued the following modifications of its earlier instructions-

#### 1. Enforcement of MCC

The Commission's instructions, contained in letters No. 437/6/INST/2012/CC&BE dated 26.04.2012 and No. 437/6/INST/2012/CC&BE dated 21.10.2013, list various provisions of applicability of MCC to the concerned district or the AC/PC concerned. These instructions are modified to the extent that in case the constituency is comprised in State Capital/Metropolitan Cities/Municipal Corporations, then aforesaid instructions would be applicable in the area of concerned Constituency only. In all other cases the MCC would be enforced in the entire district(s) covering the Constituency going for bye-election(s).

#### 2. Publishing of Advances of the

The Commission on 25th June, 2013, directed that the release /publishing of advertisements during the period of operation of Model Code of Conduct in connection with bye-elections would be regulated as follows:-

- (i) Advertisement of general nature in connection with specific occasions of importance may be published. However, such publishing shall be restricted to the dates coinciding with the special occasion only, and it shall not be published on other days. The advertisement shall not bear photographs of any Minister and other political functionaries.
- (ii) No advertisement having any specific/pointed reference or connotation to the areas covered by the bye-election constituencies shall be released/published on any date during the period.

Further, it is clarified that no new schemes should be advertised in the districts where the bye-election is being conducted. [Subpara (ii) above) stands modified].

#### 3. Tours of APPLACES

During bye elections from any constituencies, either Parliamentary or Assemblies, the following



restrictions are applicable as per instruction issued by the Commission on 23rd November, 2007 with regard to the tours of Ministers which inter alia provides that:-

- (i) All Ministers, whether Central or State, shall not combine in any manner their official tours with election work after the announcement of the bye elections. All and any visits to the district(s) where bye-election is being held and where Model Code of Conduct is, therefore, in force, have to be completely private in nature.
- (ii) In case where a Minister travelling on official work transits through the district(s) where the bye-election is being held en route to any other district on official visit, he shall not attend to any political work.

Further, it is clarified that the Ministers or persons holding equivalent rank/ status cannot combine their official visit with campaign by en routing their journey for official purposes to a place where MCC is not in force and then proceeding from that place to the area where MCC is in force for election campaign. In case it is done, the entire journey expense shall be treated as election expense. [subpara (ii) above stands modified].

#### 4. Regarding Transfer/Fe and of difficers

For all officers, who are connected with the conduct of bye-election in the State, the existing ECI's instructions on implementation of transfer policy be applied within the area falling under the concerned AC/PC. While implementing this policy the DEO/RO should take care that in case of deployment of any officer from outside the constituency for any election related duty, shall also conform to the transfer policy of the Commission.

#### 5. Regarding Announcement in T.A.

There is no ECI's instruction in the context of bye-election prohibiting State Governments to take decisions which have State wide effect and consequently in the Constituency concerned.

The Commission, after taking into consideration all relevant factors in this regards, has decided that announcement of D.A. by the state government may be done as a routine affair but it should not be publicized as the Government's achievement.

Kindly inform all concerned and give due publicity and ensure compliance in letter and spirit.





#### INSTRUCTION SI, No. 28

Election Commission's letter No. 437/6/1/ECI/INST/FUNCT/MCC/2017, dated 18.01.2018 addressed to the Chief Electoral Officers of all States/UTs

Subject: Clarification regarding enforcement of MCC during bye-election - regarding.

I am directed to refer to the Commission's letter No. 437/6/INST/2016-CCS dated 29th June, 2017 regarding application of Model Code of Conduct wherein it has been stated that in case the constituency is comprised in State Capital/Metropolitan Cities/Municipal Corporations, then MCC instructions would be applicable in the area of concerned Constituency only. In all other cases aforesaid instructions would be enforced in the entire district(s) covering the Constituency going for bye-election(s). (Copy enclosed for ready reference) (Instruction SI. No. 25).

In this connection, a clarification was sought for by Returning Officer, Ajmer Parliamentary Constituency in Rajasthan, whether the MCC was to be enforced in the entire district of Jaipur or only in the Dudu Assembly segment of Jaipur District during the ensuing bye-election to Ajmer Parliamentary Constituency Since Jaipur district has in it state capital municipal corporation, metropolitan city as well as rural area. The Commission considered the matter and clarified that in order to avoid dislocation/disturbance of normal administrative work in Jaipur District, MCC would be enforced only in Dudu Assembly segment of Jaipur district.

Now, the Commission has decided that above direction shall be applied in all future byeelections in the Country involving State Capital/Metropolitan Cities/Municipal Corporations. Accordingly, any district in which Corporation/ Metro/Municipal Corporation is located, MCC would be enforced in the particular Assembly Constituency Segment only and not in the whole of the district.

4



## भारत नितांचन आयोग गचित्रालय SECRETARIAT OF THE ELECTION COMMISSION OF INDIA

निर्वाचन सदेल, अयोध्य ग्रेड, नर्ड निर्फ्या-३,००३। Nirvachan Salar A naka Road, New Debut 1,000),

No.437/6/MISC/ECI/LET/FUNCT/MCC/2019

Dated: 14th October 2019

To

- 1. The Chief Secretaries of all States and Union Tax. Leries.
- 2. The Chief Electoral Officers of all States and Union Totallouis.

Subject: • Clarification regarding enforcement of MCC during bye-election - regarding. Sir/Madam,

i am directed to refer to the Commission's Instructions issued vide letter No. 437/G/INST/2016. CCS dated 29 06:2017 and to state that the Commission has been receiving various requireds seeking clarifications regarding enforcement of which during by elections where a small annular to as poling stations of the Constitutions/fall under justification of other district(s).

The Commission has considered the matter and directed that the instructions contained in the para 1 of the aforestid letter shall cover the district in which all or maximum number of poling stations of constituency going to bye election are located. For the district(s) with number of poling stations less than 10% of the total normal matters of the constituency concerned, the instructions contained in the para-1 of the aforestide the mould be applicable only in the area under jurisdiction of those polling stations. However, it must be ensured that the other instructions regarding deployment of staff, etc., are stocky other red in all districts prespective of number of polling stations, situated therein.

Yours faithully,

(NARENORA N. BUTOLIA)
PRINCIPAL SECRETARY