No. 10/49/75-DW.II

Government of India

(Bharat Sarkar)

Ministry of Agriculture & Ifrigation

(Krishi aur Sinchai Mantralaya)
Department of Irrigation
(Sinchai Vibhag)

F4x - 011 - 23096

ADVISER (WR). P.C.

. . . .

New Delhi, the 11th November, 1975.

5mi. A. SEKHAK.

OFFICE MEMORANDUM

Subject:- Implementation of the decisions of the Cabinet Committee on administration on part II/of the report of the sub group on agricultural development regarding clearance of major and medium irrigation projects.

The undersigned is directed to invite a reference to the minutes of the meeting of the Cabinet Committee on Administration held on 23rd October, 1975 circulated by the Cabinet Secretariat vide their Memo no. 6/3/5/75-CF dated the 25th October, 1975, according to which the Committee considered the Note dated 23rd September 1975 submitted by this Ministry on the subject mentioned and took note of its contents.

As per the aforesaid note, the Committee was interalia informed that the Minister for Agriculture & Irrigation and the Dy. Chairman, Planning Commission agreed that:

- i) Money spent on searcity relief should be taken note of in with socio-economic benefits of projects and the present with criteria of 75% dependability may be continued for major irrigation projects. In the case of medium schemes, the criteria can be raised to 50% dependability for the supplies, and
- ii) States representative may be invited to attend the meetings of the Advisory Committee, if considered necessary.

Since the Cabinet Committee have also now taken note of these decesions, notice may kindly be taken accordingly.

Sd/Deputy Secretary to the GOI.

The Planning Commission, (Shri K.S.S.Murthy), Chief (Irrigation) Yojna Bhawan, New Delni.

Copy to:

- 1) The Chairman, CWC, New Delhi. (Sh Y.K.Moorthy)
- 2) Ministry Or Finance (BP Branch), ND (Sh S.L. Bhasin).

No. 2/11/82-P.II
Government of India
Ministry of Drrigation





New Delhi, the 29th October, 1983.

To

All Irrigation Secretaries.

Subject: - Storage capacity of irrigation reservoirs.

Sir,

The second Irrigation Commission has stated that "at present irrigation projects are designed on the basis of a 75% of dependability. Availability can be improved by providing a carry over capacity in storage reservoirs at an additional cost. The economics of this device needs consideration. The more precious the water in the area RG as in drought areas, the greater is the justification for providing a carry over".

"According to a decision taken in November, 1975, the criterium of 75% dependability for irrigation reservoirs is being relaxed to about 50% dependability in the case of medium irrigation schemes in drought areas. This indirectly means provision of a nigher storage than in possible with 75% dependability. In the context of the recommendation of the Irrigation Commission, it is considered desirable that both in the case of major and medium reservoirs in drought prone areas, a suitable carry over storagem may be provided taking into account permissible dependability factor and subject to the normal adopted cost-benefit consideration. It is suggested that in all future projects, this aspect may be kept in view while formulation the proposals.

Yours faithfully,

Sd/(A.R.S.Murthy)
Deputy Secretary to the Gove., of India.

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Central Water Commission Irrigation Management Organisation

Subject:- Dependability Criteria for Irrigation Projects

A one day Brain Storming Session on the above subject, organised by IWRS was held on 16th April, 1999 at CSMRS, New Delhi. The objectives was to review the existing practice of planning water resources development projects in general for 75% dependable flow for irrigation, 90% dependable flow for hydro power and 100% dependable flow for domestic and industrial supply.

During the Brain Storming session it emerged that there is some confusion in "Planning for 75% dependable flow" and "Ensuring success in 75% of the year in meeting the planned utilisation"

During the earlier days of Krishna and Godavari Dispute, directions were issued to restrict utilisation to 75% dependable flow and planning of "carry over" operation were prohibited beyond a small minimum. The 2nd Irrigation Commission (1972) also looked into this aspect and recommended that deliveries should have a reliability of 75%. Regarding utilisation of dependable flows, the Commission did not recommend for restricting it to 75% dependable flow only, but only indicated that "carry over" operations are costly and should be adopted keeping in view the scarcity value of water.

Subsequent to the recommendations of 2nd Irrigation Commission, certain directives were issued by the then Ministry of Irrigation and Power vide letter No. 2/11/82- P.II dated 29.10.83.(copy enclosed for ready reference). Whereas the 2nd Irrigation Commission and BIS Guidelines stressed on "success in 75% of the year" in meeting the planned utilisation, the above directives of the Ministry tended to create an impression that "carry over" developments are not preferred except for in drought prone area.

The issue of utilisation of water, available in one year, for deliveries only in that year vis-à-vis its storing /"carry over" from good year to bad year by carry over operation, was deliberated upon in detail during the brain storming session. General consensus was that since there is an overall shortage of water, every effort must be made to utilise as much water as possible and that minimum amount of water should be allowed to go waste. It was felt that higher utilisation is possible with same degree of success i.e. 75% success. by carry over operations and as such if the dam site has good geologic and

topographic features, larger storage and carry over portions may be favoured if so indicated by economic optimisation.

Keeping in view the suggestions of the participants that emerged during the Brain Storming session and demand of water from every sector, it is suggested that Ministry of Water Resources may kindly review their earlier directives of 1983 which tends to impose some restrictions on the utilisation of available water and may like to issue clear policy directives, preferably in line with the suggestions as emerged during the Brain Storming session.

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This issues with the approval of Chairman, CWC.

Encl: as above.

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CE(IMO), CWC

Shri B.S. Ahuja, Commissioner(PP),

Ministry of Water Resources, S.S. Bhawan, New Delhi. CWC U.O.No. 2/1146/IP(S)/93/146 dated & 8.99 to the Context of the service

Central Water Commission Inter-State Matters Directorate

411-A(S), Sewa Bhavan, R.K.Puram, New Delhi-66.

Sub: Gist of points discussed during the meeting held in the chamber of Shri R.K. Sharma, Chief Engineer(IMO) CWC on 23.07.2002 to resolve the outstanding issues for clearance of Maharashtra's Irrigation Projects in Krishna Basin.

The gist of points discussed during the meeting held on 23.07.2002 to resolve the outstanding issues of Maharashtra's irrigation projects in Krishna Basin is enclosed herewith for information and necessary action.

Oh

(R.K. Sharma) Chief Engineer (IMO)

Chief Engineer (PAO), CWC, Sewa Bhavan, New Delhi, CWC U.O. No.7/2/10(MH)/2001-ISM/ 684-85 dt. o/ -. §.2002.

Copy forwarded for kind information to Shri R.M. Londge, Chief Engineer, Irrigation Department, Pune

(R.K. Sharma Chief Engineer (IMO) Gist of points discussed during the meting held in the chamber of Shri R.K. Sharma, Chief Engineer (IMO), CWC, New Delhi on 23.07.2002 to resolve the outstanding issues in clearance of Mahrashtra's Irrigation Projects in Krishna Basin.

The list of officers present for the above meeting is given in Annexure-I. At the cutset Shri R.K.Sharma, Chief Engineer, CWC welcomed all the officers. Shri R.M. Landge, C.E.I.D, Govt. of Maharashtra, Pune explained the issues involved in clearance of Maharashtra's Projects. The gist of points discussed during the meeting are as follows:

- Government of Maharashtra has planned some of the projects at 50% Chief Engineer, Irrigation 1. dependability to serve the scarcity area. Department desired that these projects may be checked and if success rate is more than 75%, the same could be considered for clearance. Chief Engineer (IMO) CWC indicated that in the KWDT award, statewise allocations have been made based on the 75% dependability and in the absence of exchange of data as per KWDT award and any authority with monitoring mechanism the project planning need to be done as per the utilization contemplated. However, if the projects are to be planned for a lower dependability flows keeping the success rate as 75%, the economics of the proposal and the relevant guidelines issued by MOWR have to be kept in view. Accordingly all the above aspects including the individual project location in drought areas etc. need to be brought out in the project report for appropriate decition by TAC.
 - 2. Director (ISM) opined that project wise actual utilization data for all the projects have not been given by Government of Maharashtra. It is necessary to verify the project wise utilization proposed in list dated 20.10.01. This is all the more necessary since for some projects the utilization figures now shown the more necessary since for some projects the utilization figures now shown are less than those Indicated by Govt. of Maharashtra earlier. Chief Engineer, Irrigation Department, Pune agreed to submit this data in due course.

- The list of projects given by Government of Maharashtra is for 599 TMC. According to Chief Engineer, Irrigation Department, Govt. of Maharashtra out of these, projects planned against 14 TMC of Pollawaram and 5 TMC of Madras city water are disputed. Therefore he requested to clear the projects upto 580 TMC at present and accordingly Govt. of Maharashtra may recast their Master Plan submitted earlier.
- 4. It was decided to examine nine projects on priority as requested by Chief Engineer, Irrigation Department, Pune viz. (1) Nira Deoghar (2) Gunjavani (Velle) (3) Bhama Ashked (4) Dhom Balkawali (5) Sina Kolegaon (6) Revised Urmodi (7) Revised Tarali (8) Wang (9) Kudali, as and when received in IMO of CWC.
- 5. The name of some of the approved projects in the list of Government of Maharashtra are changed (e.g. Bhima Project). It was suggested to maintain original names as given earlier by Government of Maharashtra for proper reference.

t of Officers present in the meeting held in chamber of Shri R.K. Sharma, Chief Engineer, CWC on 23.7.2002.

- 1. Shri R.K. Sharma, Chief Engineer, CWC, New Delhi.
- 2. Shri R.M. Landge, Chief Engineer, Irrigation Department, Pune.
- 3. Shri V.Saithanyamurthi, Director(ISM), CWC
- 4. Shri R.R, Menon, Deputy Director (ISM), CWC.
- 5. Shri S.M. Upase, S.E. I.P.W.R.I.C., Pune.
- 6. Shri A.B. Patil, S.E., P,I.P.C., Pune.
- 7. Shri S.D. Kamble, S.E., S.I.P.C., Satara.
- 8. Shri S.D. Kulkarni, E.E. Dhom-Balkawaladi Dam Division, Wal.
- 9. Shri Pawar E.E. Urmoadi Dam Division, Satara.
- 10. Shri P.S. Kale, S.D.E., I.P.W.R.I.C, Pune.
- 11. Shri S.K. Naik, S.D.E., I.P.W.R.I.C, Pune.

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Central Water Commission Inter-State Matters Directorate

Sub: Note on Inter-State aspects involved in Krishna Valley Major & Medium projects of Maharashtra under appraisa! in CWC.

Inter-State aspects of certain medium and major irrigation projects in Krishna basin of Maharashtra is under examination in ISM Directorate. Considerable correspondence / observations and discussions at various levels on the inter-state issues involved in these projects have taken place. A note on Inter-State aspects involved in Krishna Valley Major & Medium projects of Maharashtra under appraisal in CWC is enclosed herewith. It is requested that contents of the note may be suitably incorporated in the TAC note of the individual project as and when prepared for appropriate decision by TAC. Comments on individual projects will be sent separately.

Encl: As above.

(R.K. Sharma)

Chief Engineer (IMO)

Chief Engineer (PAO), CWC, Sewa Bhavan, New Delhi. CWC U.O. No.7/2/10(MH)/2001-ISM/ //5/ dt. 26 /12/2002.

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Note on Inter-State aspects involved in Krishna Valley. Major & Medium projects of Maharashtra under appraisal in CWC

- to CWC for techno-economic appraisal and clearance. The Inter-State issue is under appraisal in Irrigation Management Organisation. While appraising these projects from water utilization aspect, a reference was made to Benethura Medium Project of Maharashtra which was technically cleared by the TAC. Water accounting for all the Maharashtra Projects formed part of TAC note of Benethura Medium Project. The water utilization proposed under the projects, presently under examination in CWC was found to be in variance with the water accounting given earlier by the State of Maharashtra.
- As a general practice, the projects are planned for 75% dependable inflow. In respect of projects proposed by the State Government of Maharashtra, the planning is for dependable yield of 50% or between 50% to 75%. Carry over storages have been provided in the projects and it is observed that storages provided at FRL is more than utilization planned for some projects.
- In this connection, it may be mentioned that in the Krishna Water Disputes 3) Tribunal(KWDT) Report (Volume-II page 167), it has been indicated that the irrigation projects in India are designed on the basis of 75% dependable flows. As the allocation was made on the basis of 75% dependable flow of Krishna water, projects within the ambit of KWDT award may have to be planned on 75% dependable flows. Further, in the absence of exchange of utilization data as per KWDT award and any authority/monitoring mechanism in this regard, it would be desirable that the project planning is done on 75% dependable flows. The above comments were made on all the projects received from Government of Maharashtra. But the Government of Maharashtra has been insisting that as per clause V(a) of KWDT final award "the State of Maharashtra shall not use, in any water year", more than the stipulated quantum, i.e. 560TMC + return flows and the award did not specify that the State of Maharashtra shall use its share only out of 75% dependable flows. According to them any year implies - be it 50%,60%,70% or 100% dependable year.

- 4) The Government of Maharashtra also argued that they can sanction/plan projects with more utilization but Maharashtra as a law abiding State, will decide that it will not use more than the enbloc 599TMC during any walnut year (560TMC+25TMC+14TMC). Subsequently, they had sent their revised Master Plan for 599TMC in July, 2002.
- The Government of Maharashtra has stated that the total utilization during 5) 1999-2000 was around 510-515TMC. They have furnished the utilisation data upto 1994-95 according to which the maximum utilization reached during 1993-94 was 470.86TMC. ISM Directorate vide their letter dated 21.10.2002 had also sent comments on the utilization data pointing out more utilization than stipulated by KWDT regarding westward diversion, reduction in minor irrigation/minor works. Government of Maharashtra vide their letter dated 18.11.2002 had replied that more drawls under westward diversion were done with the consent of Government of Andhra Pradesh and Government of Karnataka. They had also mentioned that after 1994-95 till date westward diversion is within the stipulated limits. But these details have not been furnished by them. In regard to minor works, with protective utilization of 17.1TMC, it is reported that they have been merged with the major and medium schemes, and in the absence of details, it may be difficult to check/verify this aspect.
- The Scheme 'B' which was outlined by KWDT provided for allocation of surplus waters (above 75% dependable flows) was not the decision of the Tribunal as there was no agreement between the party States, on Scheme 'B' as well as constitution of the Krishna Valley Authority. It appears that the Maharashtra's proposals for planning of projects of 50% dependable flow is of recent development. The Government of Karnataka in their recent request for constitution of a new KWDT had, inter-alia, mentioned in para 1(C) that the interests of Karnataka are likely to be affected by the "executive actions of the Government of Maharashtra in creating in the Krishna basin a total live storage capacity of 560TMC having a potential to use the surplus waters way beyond its share and refusing to share the surplus waters i.e., water in excess of 2130 TMC (2060TMC plus 70TMC return flow) at 75% dependability."

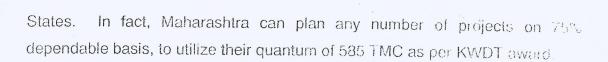
It is quite conceivable that Government of Andhra Pradesh may also make similar complaints regarding planning of projects on 50% dependable basis.

The Government of Karnataka have also mentioned about the efforts taken by the Government of Karnataka regarding getting consent from the State of Andhra Pradesh and Maharashtra for enforcement of Scheme 'B' formulated by KWDT allocating surplus water among the riparian States. Both the Governments of Andhra Pradesh and Maharashtra had declined to give their consent. The Chief Secretary, Government of Maharashtra in his D.O. letter dated 5th October, 1996 (Annexure-I) addressed to the Chief Secretary, Government of Karnataka stated that "In Scheme 'A', which has been incorporated by the Tribunal in its final operative order, the 75% dependable flow of Krishna as could be ascertained at that time was distributed. In Scheme 'B' the average river flow (around 50% dependable flow) which is the theoretical upper limit of the utilizable river supply that can be developed by storages and regulation is to be distributed. But until a chain of reservoirs having sufficient storage capacities, is constructed in the Krishna basin, it is not possible to utilise or distribute the average river flow to the full extent. Under the present circumstances, the criterion of 75% dependability for river flow is the most suitable for projects in the Krishna basin."

In regard to use of the surplus waters page 16 of the KWDT Fill iter report under Clause XII of the outlined scheme (B) states that "For the fuller utilization of the river Krishna, the States of Maharashtra, Karnataka and Andhra Pradesh may construct such storages and at such places as may be determined by the Krishna Valley Authority for impounding water which would otherwise go waste to the sea." Prima facie it appears that under Scheme 'B' outlined by KWDT, the Krishna Valley Authority (if constituted) would have only decided the location and quantum of storages.

Even though the argument of Maharashtra that they are at present utilizing only about 515 TMC and that as per KWDT award, they can use each water year 585 (560 + 25) TMC, the recent planning of the projects based on average flows or 50% dependable flows may lead to objections from other





Onder clarification No.6 of Reference I of 1974 by the Government of India (Page 7 of KWDT Further Report) (Annexure-II) for dealing with the shortages in a lean year Government of India had requested the Tribunal to consider giving direction on provisions of adequate river sluices or other arrangements for releasing waters from reservoirs and the Tribunal had observed that We are aware of the necessity for provision of river sluices and / or other arrangements for release of water from dams. It is, to be observed that the Central Electricity Authority and Central Water Commission are expert technical bodies and are fully competent to advise on the question of the adequacy of river sluices. We trust that they will give particular attention to the matter and while giving technical clearance to projects give suitable directions for the provision of river sluices and / or such other arrangements for release of validation to the dams of such projects as may be necessary for the safety of these dams as also for the benefit of downstream projects."

The concerned Directorates of CWC may be requested to keep this aspect also in view.

In view of the stand taken by Government of Maharashtra and subsequent discussions with the officials of CWC and the State Government of officials, ISM Directorate had indicated that concerned Directorates of CWC could examine the success rate of the project planning as per prescribed guidelines of Central Water Commission.

All the above aspects need to be kept in view while considering the projects for acceptance by TAC from Inter-state aspects.

109.

Government of India Central Water Commission Project Appraisal (C) Dte.

> 408 (S), Sewa Bhavan, R.K.Puram, New Delhi-110066

Subject: Maharashtra Projects of Krishna basin for consideration by the Advisory Committee Meeting held on 4.8.2003.

I am directed to enclose a copy of D.O. letter no. 16(25)/81/2003-WR dt. 31.7.2003 addressed to the Secretary, MOWR & Chairman of the Advisory Committee. In this Connection clarification in respect of 'A' & 'B' may kindly be furnished to this Dte. within a week time for sending suitable reply in the matter and further follow up action in CWC.

This may kindly be treated as urgent.

Encl:- As above

CWC Maha/8/2003-PAC/723

Director ISM, CWC

Director ISM, CWC

Dated: - 7.8.63

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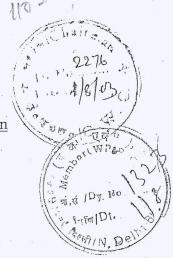
A. Sekhar Advisor (WR)

Telefax: 23096578

e-mail - sekhar306@yahoo.co.in

D.O. No.16(25)/81/2003-WR

Dear Sir,



भारत सरकार योजना आयोग योजना भवन नई दिल्ली-110001 GOVERNMENT OF INDIA PLANNING COMMISSION YOJANA BHAVAN 105, NEW DELHI-110001

Dated 31st July 2003

As I have to attend the sitting of the Parliamentary Standing Committee on Energy on Monday, 4th August 2003 at 3.45 PM, I will not be able to attend the 81st Meeting of the Advisory Committee on Irrigation, Flood Control and Multipurpose projects scheduled for 3 pm on the same day. However, an officer from my Division will be present.

On perusal of the TAC notes pertaining to Maharashtra projects in the Krishna Valley, it appears that planning is being done for dependable yield of 50% or between 50% to 75% although not explicitly brought out in the TAC note. Carryover storages have been provided in many cases as 75% dependable availability is less than the planned utilisation. In each case same dissent note of the Inter State Matters Directorate has been included. Not only should the annual gross utilisation be within the 75% dependable yield but the irrigation success rate should also be about 75% as a higher rate of success will imply that carryover storage is available. Where the success rate is more than prescribed, there is scope to reduce the storage.

The allocation made by the KWDT to the three Party States is from out of the 75% dependable flow of 2060 TMC at Vijayawada. So far we have been clearing projects only on the 75% dependability criterion as this is correct interpretation of the KWDT Award. Following a different criterion for Maharashtra projects will be detrimental to the interest of the lower riparian states.

It would be not possible for the Planning Commission to accord investment clearance to projects techno economically accepted by the Advisory Committee for a criterion other than the 75% dependability. There thus appears to be need for

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deferring consideration of the Krishna basin projects and a review got done again in the CWC to confine the scope of the projects to the accepted criterion.

I might add that a cautious approach is required now especially as a new Tribunal is to be set up shortly for Krishna and there is already an inter State dispute over the Upper Tunga Project clearance.

Yours sincerely,

(A. Sekhar)

Shri A.K. Goswami Secretary, Ministry of Water Resources & Chairman, Advisory Committee Shram Shakti Bhawan New Delhi – 110001

Copy for kind information to Shri R. Jeyaseelan, Chairman, Central Water Commission, Sewa Bhawan, R.K. Puram, New Delhi 110066

c/35-

Urgent

Central Water Commission Project Appraisal (South) Dte.

Ref: D.O. letter No. 16(25)/81/2003-WR dated 8th September, 2003

Please find enclosed a copy of D.O. letter dated 8.9.2003 referred above from the Adviser (WR), Planning Commission addressed to Chairman, CWC requesting for examination of the Supreme Court Judgement relating to certain aspects of the KWDT Award as detailed therein. It is requested that the matter may kindly be examined and comments supplied at the earliest.

Encl: As above.

(S.K.Banerjee)

Director, PA(S)

Chief Engineer, IMO, CWC, Room No. 228(S), Sewa Bhavan, New Delhi CWC U.O. No. 21/20/2002-PA(S)/ dated the IH September, 2003

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A. Sekhar Adviser (WR)

Telefax: 23096578

e-mail - sekhar306@yahoo.co.in

D.O. No. 16(25)/81/2003-WR

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भारत सरकार-योजना आयोग योजना भवन नई दिल्ली-110001 GOVERNMENT OF INDIA PLANNING COMMISSION 105, YOJANA BHAVAN NEW DELHI-110001

Dated 8th September 2003

Dear Sir,

You may recall that during 81st Meeting of the Advisory Committee of Irrigation, Flood Control Multipurpose Project held on 4th August 2003, Secretary, Irrigation Department, Govt. of Maharashtra stated that the Malaprabha project was cleared in 1985 on the basis of 50 per cent dependability. Since no such clearance was traceable in the Planning Commission, he was requested to send a copy of the clearance referred to by him in the meeting. He has now sent a copy which is enclosed. It would be seen that the clearance relates to August 1962 which is well before the award of the Krishna Water Dispute Tribunal. This may thus not be relevant as the discussions held in the TAC were with reference to 75 per cent dependable flows of Krishna allotted among the three States by KWDT. The Secretary has referred again to the Supreme Court judgement in the cases OS1 and OS 2 in respect of Krishna water stating that the Court in its judgement has advocated planning of projects and dependability other than 75 per cent (presume that this is what is implied in his letter as the wordings used are not very clear).

It may be worthwhile for the Inter State Matters Directorate of the CWC to examine the Supreme Court judgments as this issue is likely to be re-agitated time and again by Maharashtra. On completion of CWC's examination and receipt of their view, consolidated reply to the letter of Government of Maharashtra is proposed to be sent.

I would, therefore, request for a quick examination of this issue in the CWC.

the matter for indo.

Dir, PA(S)

Shri R. Jeyaseelan

Chairman

Central Water Commission

Sewa Bhavan

New Delhi - 110066

Yours sincerely.

(A. Sekhar)

TH GOC

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No. 27/33/2003-P1 Government of India Ministry of Water Resources (Project-I Section)

To

New Delhi, dated the 21st stember, 2004

All States/UTs

Subject:

Dependability criterion for Planning of Irrigation projects – Storage capacity of irrigation reservoirs.

Sir,

I am directed to refer to this Ministry's letter No. 2/11/1982 PH dated 29.10.1983 on the subject mentioned above (copy enclosed).

The matter regarding approval of irrigation projects with dependability lower than 75% has been reviewed in this Ministry in consultation with the Planning Commission in the context of the award of the Krishna Water Disputes Tribunal (KWDT) of 1979 and it has been decided that dependability criterion lower than 75% would be permissible only for projects on intra-State rivers and not on inter- State rivers.

According y the circular under reference may be treated as kept in abeyance in so far as inter-State rivers are concerned.

Encl:

As above

70 (32 - 21/9/2007)

Copy to :-

Yours faithfully,

(P. PADMANABHAN) JOINT COMMISSIONER (FR)

Tele No. 3710131

1) Chairman, Central Water Commission, Sewa Bhawan, R.K. Puram, New Delhi.

Member (WP&P), Central Water Commission, Sewa Bhawan, R.K. Puram, New Delhi.

3) Adviser (WR), Planning Commission, Yojana Bhawan, New Delhi

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